

#### Jefferson County Board of Zoning Appeals Thursday, December 8, 2022 at 2:00 p.m.

Members
Tyler Quynn, Chair
Matthew McKinney, Secretary
Steven Guier
David Wiegand
Mikala Shremshock, Alternate

This meeting will be held both in-person and virtually via ZOOM, which may be accessed from a desktop, laptop, iPad, or from a phone. You may be prompted to download the software or the ZOOM app.

<u>In-person Meeting Location</u>: County Commission Meeting Room located in the lower level of the

Charles Town Library (entrance on Samuel St.)

200 East Washington Street, Charles Town, WV 25414

**ZOOM Meeting Information:** Meeting ID: 864 3970 0907

Meeting Link: https://us02web.zoom.us/j/86439700907

Phone Option (Dial by Location): 301-715-8592

Find your local number: https://us02web.zoom.us/u/kbyvVq6H94

If you wish to participate virtually in public comment for one of the agenda items, please type your name and agenda item # in the chat function at the start of the meeting. Please mute yourself when you are not talking. When participating, please be mindful that your video is streaming to others.

#### All requests are pursuant to the Zoning & Land Development Ordinance.

Approval of Minutes: November 10, 2022

**Public Hearing – Administer Oath** 

ITEM #1 FILE #: 22-39-ZV

Request: Variance from Section 9.7 to reduce the rear setback from 50' to 13' along the southern boundary line

for an existing 24' x 24' accessory structure (storage shed) that was constructed in 1999.

Parcel Info: Dawn and Ricki Hoffman, Property Owner

Walnut Hills Subdivision, Lot 8, 1871 Old Country Club Road, Charles Town WV;

Parcel ID: 02000400170003; Size: 5 ac; Zoning District: Rural

ITEM #2 FILE #: 22-40-ZV

Request: Variance from Section 4.11 and Appendix B to allow the use of existing vegetation in lieu of a

planted landscape buffer along the eastern and southern boundary lines for the existing ROCS gas

station and convenience store (File #S18-06).

Parcel Info: SAB Real Estate, Property Owner

28310 Martinsburg Pike, Shepherdstown, WV

Parcel IDs: 09008A00190000; 09008A00210000; 09008A00230000; Size: 3.56 acres combined;

Zoning District: Residential-Light Industrial-Commercial

#### **Zoning Administrator Report**

a. Monthly Zoning Certificate Activity Report

#### Legal Update

a. Discussion of the following pending lawsuits:

1. Jefferson County Circuit Court Case #CC-19-2022-C-81 (RE: ZTA22-01 Solar Energy Facilities) Rockwell v. JCPC, JCBZA and JCCC

2. Jefferson County Circuit Court Case #CC-19-2022-C-103 (RE: 22-4-CUP Blake Solar Energy Facility) Stone v. JCBZA

Office of Planning & Zoning, 116 East Washington Street, P.O. Box 716, Charles Town, WV 25414 Phone: 304-728-3228 Email: zoning@jeffersoncountywv.org Website: www.jeffersoncountywv.org

Jefferson County Board of Zoning Appeals December 8, 2022 Page 2 of 2

- 3. Jefferson County Circuit Court Case #CC-19-2022-C-141 (RE: Rippon Solar Energy Facility / File 22-9-CUP) Rockwell v. JCBZA
- b. Discussion with possible deliberative session and signing of draft Findings/Decisions.

#### Meeting: November 10, 2022

1. Variance from Section 5.7B. Owner: Julia Reynes. File: 22-37-ZV.

#### **DRAFT** Minutes

#### **Jefferson County Board of Zoning Appeals**

1 Meeting Date: November 10, 2022

2 Meeting Location: By order of the Chair, the Board of Zoning Appeals meeting was held

3 in-person in the County Commission Meeting Room located in the

4 lower level of the Charles Town Library; and virtually via ZOOM.

5 Board Members Present: Tyler Quynn, Chair; Matthew McKinney, Secretary; and, Mikala

Shremshock, Alternate Member were all present in person.

7 Board Members Absent: Deirdre Catterton, Vice Chair; and Steve Guier with notification
 8 Staff Members Present: Alexandra Beaulieu, Zoning Administrator; Luke Seigfried, County

9 Planner; and Jennilee Hartman, Zoning Clerk

- 10 All requests were pursuant to the Jefferson County Zoning and Land Development Ordinance.
- 11 Mr. McKinney moved to call the meeting to order at 2:05 pm. Mr. Quynn called for a vote, which
- 12 carried unanimously.
- 13 Mr. Quynn reviewed meeting protocol for those in attendance.
- 14 Approval of Minutes: September 22, 2022
- 15 Mr. Quynn requested the following revision:
- a. Page 1, Line 22: change *either* to *both* and *or* to *and*.
- 17 Mr. McKinney moved to approve the minutes with the suggested revision. Mr. Quynn called for a
- 18 vote, which carried unanimously.
- 19 Ms. Hartman swore in members of the public who indicated they would be providing testimony.
- 20 ITEM #1 FILE #: 22-37-ZV
- 21 Request: Variance from Section 5.7B of the Zoning Ordinance (as amended 05/01/03) to reduce
- 22 the front setback from 40' to 14' in order to convert an existing garage into an
- Accessory Dwelling Unit as a detached in-law suite for a family member.
- 24 Parcel Info: Julia Reynes, Property Owner
- Potomac Ridge Subdivision, Lot 7, 384 Potomac Ridge Ln, Shepherdstown, WV;
- 26 Parcel ID: 09001000090017; Size: 3.35 ac; Zoning District: Rural
- 27 Julia Reynes, property owner, was present via ZOOM to address the Board. Ms. Beaulieu provided
- 28 an overview of her staff report. Ms. Beaulieu noted that on August 27, 2015, the previous property
- 29 owner was granted a zoning variance to reduce the front setback from 40' to 14' for the subject 24'
- 30 x 32' detached garage. As this approval was limited to the detached garage, the proposed change in
- 31 use from a garage to an in-law suite necessitated approval by the Board. Ms. Beaulieu added that
- 32 the applicant is also processing an application to request that the Planning Commission lift the
- 33 single family restriction to allow for the subject in-law suite.
- 34 Ms. Reynes explained the nature of the request to the Board stating the proposed in-law suite would
- 35 initially be occupied by visiting family members. Ms. Reynes stated that in the future she would
- 36 live in the unit and that her son would live in the main house. Mr. Reynes acknowledged that she
- 37 would not be permitted to rent out the unit. Mr. Reynes explained why she converted the structure
- 38 without a building permit.
- 39 Mr. Quynn opened the public hearing. No members of the public provided testimony. Mr. Quynn
- 40 closed the public hearing.
- 41 Mr. McKinney moved to approve the variance with the condition that the applicant obtain a building
- 42 permit, approval from the Planning Commission to lift the single family restriction, and a zoning

Board of Zoning Appeals November 10, 2022 Page 2 of 2

- 1 certificate; and stated that the applicant is bound by their testimony. Mr. Quynn called for a vote,
- 2 which carried unanimously.

#### 3 Zoning Administrator's Report

- 4 Ms. Beaulieu noted the next meeting date was December 8, 2022.
- 5 a. Monthly Zoning Certificate Activity Report. The Report was included in the mailed packet.
- 6 b. Approval of the 2023 Board of Zoning Appeals Meeting Schedule.
- Ms. Shremshock moved to approve the meeting schedule as presented. Mr. Quynn called for a vote, which carried unanimously.

#### 9 Legal Update

- a. Discussion of the following pending lawsuit:
- Jefferson County Circuit Court Case #CC-19-2022-C-81 (RE: ZTA22-01 Solar Energy
   Facilities) Rockwell v. JCPC, JCBZA and JCCC. No discussion.
- Jefferson County Circuit Court Case #CC-19-2022-C-103 (RE: ZTA22-01 Solar Energy Facilities) Stone v. JCBZA. No discussion.
- 15 c. Discussion with possible deliberative session and signing of draft Findings/Decisions.
- 16 Meeting: October 27, 2022
- 17 1. Variance from Sections 10.4B, 4.11E, 11.1A. Applicant: A&R Development (Dollar General). Owner: Iris Wood. File: 22-32-ZV, 22-33-ZV, and 22-34-ZV.
- Variance from Section 9.7. Owner: Potomac Cottages, LLC / Attn: Robert and Julie
   Starkey. File: 22-35-ZV.
- 3. Variance from Appendix B. Owner: Sheetz, Inc. File: 22-36-ZV.
- Variance from Section 4.3GD. Owner: Performance Auto Works, LLC / Attn: Billy
   Ring. File: 22-38-ZV.
- Request for a Conditional Use Permit to operate a Day Care, Large. Applicant: Pathway
   Childcare Center. Owner: Alice Chapman. File: 22-8-CUP.
- 6. Request for a Conditional Use Permit to operate a Solar Energy Facility. Applicant:
- 27 Rippon Energy Facility, LLC/Torch Clean Energy. Owners: Bullskin LLC, Clarence E
- Hough Et Al, View Mountain Farm LLC, and Stanley W Jr & Katherine B Dunn. File:
- 29 22-9-CUP.
- Mr. Groh stated prior to the meeting that he would provide Mr. Quynn a copy of the draft
- Findings for review after the meeting.
- 32 Mr. McKinney moved to adjourn the meeting at 2:31 pm. Mr. Quynn called for a vote, which carried
- 33 unanimously.

## Staff Report Jefferson County Board of Zoning Appeals December 18, 2022

#### 22-39-ZV Hoffman Variance Request

Item #1 Variance from Section 9.7 to reduce the rear setback from 50' to 13' for an existing 24' x 24' accessory structure (storage shed) that was constructed in 1999.

Owner/Applicant:	Ricki and Dawn Hoffman
Parcel Information and Zoning District:	Walnut Hills Subdivision, Lot #8 1871 Old Country Club Road, Charles Town, WV Parcel ID: 02000400170003; Size: 5 acres; Zoning District: Rural
History:	06/06/1979: Walnut Hills Subdivision Final Plat Recorded in PB 5 @ PG 44 Pending: Lots 1 & 2 Ricki & Dawn Minor Subdivision
Waivers/Variances:	None
Approved Activity:	Single Family Residence
Site Visit Conducted:	Site visit not conducted

#### **Staff Overview**

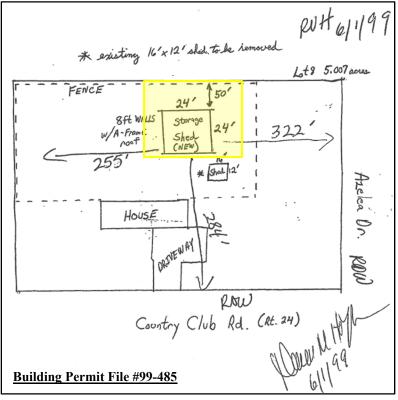
The subject parcel is designated as Lot 8 of the Walnut Hills Subdivision. Pursuant to Section 9.7 of the Zoning Ordinance, the required setbacks for a lot over two acres in size that was created prior to September 1, 1989 are 40' Front, 15' Side, and 50' Rear.

The purpose of side and rear setback requirements is to reduce the impact that a land use might have on an adjacent property; to allow adequate space between a structure and a property line so that maintenance of the structure is feasible; to maintain adequate separation between structures for fire prevention purposes; and to allow room for utility easements.

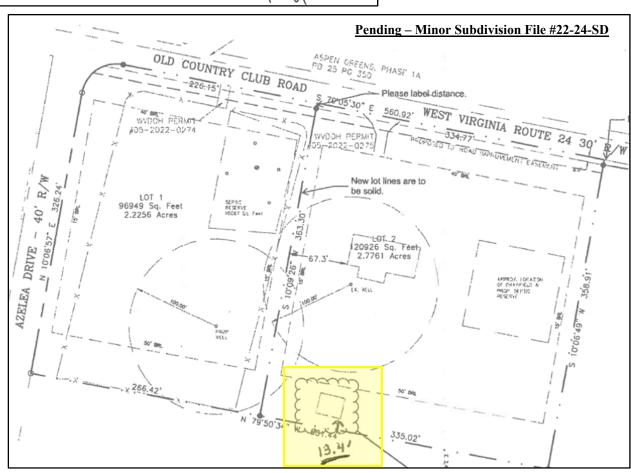
In 1999, the applicant obtained a building permit for the subject structure and represented that the structure would comply with the fifty foot rear setback requirement (see permit sketch on page two of staff report); however, a recent survey of the property reflects that the structure is actually 13.4' from the rear (southern) property line (see survey on page two of staff report). In order to bring the structure into compliance with the Zoning Ordinance, the applicant is requesting a variance to keep the structure in its current location, where it has been located for approximately 23 years.

## Staff Report Jefferson County Board of Zoning Appeals December 18, 2022

#### 22-39-ZV Hoffman Variance Request



Based on the acreage of the property, it is feasible to comply with the Ordinance. The applicant has represented that the adjoining property owner to the south has no objections to the current location, where the subject shed has existed for approximately 23 years.



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## Staff Report Jefferson County Board of Zoning Appeals December 18, 2022

#### 22-39-ZV Hoffman Variance Request

#### **Conditions of Approval**

Should the Board choose to approve this request, possible conditions of approval include:

1. No business may be operated from this structure without additional review from the Board.

#### **SECTION OF ORDINANCE TO BE CONSIDERED:**

#### Section 9.7 Other Exceptions<sup>3</sup>

For all lots that were approved with setbacks by the Planning Commission as part of the subdivision process prior to September 1, 1989, the setbacks and sizes shall be as established as a part of that process.

Setbacks are as follows in subdivisions for which no setback was stipulated previously by the Jefferson County Planning Commission as a part of the subdivision process:<sup>23</sup>

#### Rural Agricultural and Industrial Commercial

#### Single Family Residences

Over 2 acres	40' front,	15' side	and	50' rear
40,000 sq. ft. to 2 acres	25' front,	12' side	and	12' rear
30,000 sq. ft. to 39,999 sq. ft	20' front,	10' side	and	12' rear



#### JEFFERSON COUNTY, WEST VIRGINIA

### Department of Engineering, Planning, and Zoning Office of Planning and Zoning

116 East Washington Street, P.O. Box 716 Charles Town, WV 25414

www.jeffersoncountywv.org

File Number: 22 39-ZV
Staff Initials: 3H
Meeting Date: 12/8/27

Phone: (304) 728-3228

Fees Paid (\$100 or \$150): 150 —

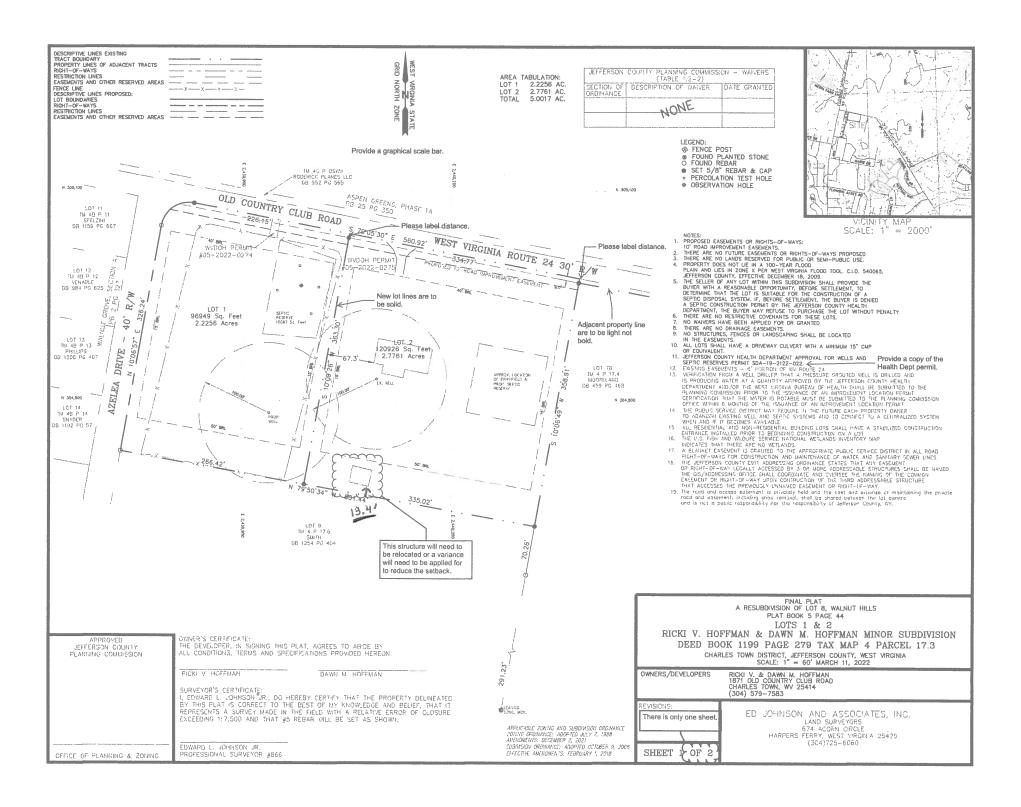
Email: zoning@jeffersoncountywv.org

#### **Zoning Variance Request**

Variances from the Zoning and Land Development Ordinance must comply with Article 8A-7-11 of the WV State Code. A variance is a deviation from the minimum standards of the ordinance and shall not involve permitting land uses that are otherwise prohibited in the zoning district, nor shall it involve changing the zoning classification of a parcel of land.

Property Owner	Information								
Name:	Ricki and Dawn Hoffman								
Mailing Address:	1871 Old Country Clu	1871 Old Country Club Rd Charles Town WV 25414							
Phone Number:	304-579-7583			Email:	dwnnrck@gmail	.com			
Applicant Contac	ct Information								
Name:	Dawn Hoffman								
Mailing Address:	1871 Old Country Clu	ub Rd C	Charles Town V	VV 25414					
Phone Number:	304-579-7583			Email:					
Applicant Registe	ered Engineer(s), Sur	veyor(s	s), or Consulta	nt(s)					
Name:	Ed Johnson & Associ	iates							
Mailing Address:	674 Acorn Court Harp	pers Fe	rry, WV 25425						
Phone Number:	304-279-9924			Email:					
Physical Property	y Details								
Physical Address:	:								
City:	Charles Town			State:	WV	Zip Code:	25414		
Tax District:	Charles Town			Map No:	Map No: 4/17.3 Parcel No: LOT 8				
Parcel Size:	5.007			Deed Book:	eed Book: 787 Page No: 221				
Zoning District (p	please check one)								
Residential Growth (RG)	Industrial Commercial Ru (IC) (R		Resider Light Ind Comme (R-LI	ustrial- ercial	Village (V)	Neighborhood Commercial (NC)	General Commercial (GC)		
JEFFERS	NOV 0 4 2022 ON COUNTY PLANN NG.& ENGINEERING	ling	Highway Commercial (HC)	Light Industrial (LI)	Major Industrial (MI)	Planned Neighborhood Development (PND)	Office/Commercial Mixed-Use (OC)		

On a separate sheet of paper, provide a ske way, and easements. Show the location of the distance of the structure from all property on the property. The sketch should show the	ne intended construction or land use lines), size, and height. Identify all ex	indicating building setba	cks (i.e. the			
Is there a Code Enforcement action pending	g in relation to this property?	Yes No	0			
Reference the section of the Zoning Ordina	nce pertaining to this request: $igthedarkappa$	pp.A 94				
Briefly describe the nature of the variance re	quest:					
To reduce rear setbar	ck from 50' to 1	3.4' for a				
24' x 24' detached go	rage. 9A					
If this request is for a setback variance, pleas	se check one of the following:		Called Marketing			
Front Setback Side Setback		From50'to	134' Dat 13.			
Please explain why granting the variance will adjacent property owners or residents: Our neighbor Bill Smith has agreed to grant a variance so that we can divide our 5.007 home.	Il NOT adversely affect the public head	Ith, safety or welfare, or the	are requesting			
In what way does this request arise from species sought and which were not created by the point of the point	person seeking the variance?					
How will granting this variance eliminate an Miscalculation of placement of said building tear down and rebuild a structure that has be placement.	ng over 20 years ago should not imposeen in place for 23 years. Current n	eighbor has zero issues v	ve are told to vith current			
How will granting this variance allow the into Approving the rear setback will allow us to						
Original signature is required. If additional s	ignatures are necessary, please attach	a separate piece of paper				
By signing this application, I give permission j necessary, in order to take photos for the Boar my knowledge.						
	4-22 Signatur		11-4-22			
Signature of Froperty Owner Da	ate Signatui	re of Property Owner	Date			
Notification Requirements (to be completed b	y staff)					
Notice of a public hearing for an appeal shall be days before the hearing. The subject property soleast 15 days before the hearing (pursuant to the	shall be posted conspicuously by a zoni	ing notice no less than 28"				
12/08/22	11/23/22	11/23/	22			
<b>Date of Public Hearing</b>	Advertising Date Placard Posting Date					

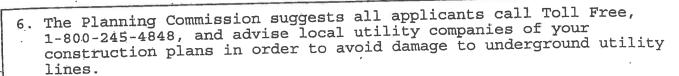


IMPROVEMENT LOCATION PERMIT
APPLICATION/ZONING CERTIFICATE
Jefferson County, West Virginia

BID. 35,00

Jefferson County Planning Commission, 104 East Washington Street P. O. Box 338, Charles Town, WV 25414 TEL: (304)-728-3228 FOR OFFICIAL USE ONLY COVERED ACTIVITIES This application must be completed and Aerial Number submitted to the Jefferson County Planning Commission if you intend to do one or more 10 -20 of the following activities in Jefferson County, outside of a municipality. Erect, locate, or relocate a structure Flood-Prone or mobile home. Alter a building or structure in a way YES NO which enlarges the exterior or interior dimensions of the building or structure. Floodway Engage in land-altering activities in a flood-prone area. YES NO IDENTIFICATION OF PROPERTY OWNER AND BUILDER Property Owner(s) Application Number Name: Ricki Vernon Hoffman Completed Application Received Address Rt. 3 Box 241-E Charles Town, WV 25414 Application Approved Telephone #: Placard Issued-304-728-0830 Builder or Contractor Name: Permit and Placard Expire Address: Signature of Land Telephone #: Development IDENTIFICATION OF PROPERTY Club Rd. (Rt. 24) and azalea Dr., Charles Town District 5,007 acres Tract Size: Deed Book Reference: Book# 577 Page# NING CON Tax Map Reference: District Charles Town Tax Map# 4/17.3 Parcel# Lot 8 What Existing Buildings or Uses are on the Property? 2752 sq ft. Home - 16x 12' shed Subdivision Name: Walnut Hills

D.		DENTIFICATION OF INTENDED CONSTRUCTION R LAND USE	FOR OFFICIAL USE ONLY	
	1.	Briefly describe the intended construction or land use:  24' x 24' Storage shed.	Subdivision Ordinance Complies	
	2.		Does Not Comply	
		Identify existing buildings, structure or land uses on the property.  *Sign and date sketch.	Flood Plain Management Ordinance Complies	
	3.	Estimated value of building or structure: \$5,000,00		
	4.	0 1 1000	Does Not Comply	ATOR
E. 1.		OTES: The information on this application is true	Zoning Ordinance	ADMINISTRATOR
		and accurate to the knowledge of the applicant.		-4
2		The intended construction or land use identified on this application must be started no later than six (6) months from the date the	Does Not Comply	ZONING
		application is approved.	Certification of Potable Water	~
. 3		In signing this application it is understood that the Land Development Coordinator or his representative may inspect the property and/ or activities identified on this applica- tion.	YES Deadline for Submittal	
4	-	If the intended construction or land use identified on this application requires Health Department, Highway Department, Public Service District or Town approval, evidence of such approval(s) from the county and/or State must be submitted to the Planning Commission in order to complete the application.	use only. No on	2
Н	igh	ic Tank Permit No	may The active of this Structure of	D
5	•	Duplicates of this application will be transmitted to:	BUS MESS THIS	
		Jefferson County Assessor's Office Jefferson County Health Department	UHOM TIME	ני
			may be housed of fed from this Amoture:	
		•		



- 7. All wells must be drilled and pressure grouted prior to submitting this application. A LETTER from the Well Driller stating this is required.
- 8. All water must be certified as <u>Potable</u> by a State Health Department approved Lab within 6 months of this application.
- 9. PLEASE BE ADVISED THAT ANY NEW STRUCTURE MUST BE LOCATED A CERTAIN DISTANCE FROM THE PROPERTY LINE. IF YOU HAVE ANY QUESTIONS OF WHAT THIS DISTANCE IS, PLEASE CALL THE PLANNING COMMISSION AT (304)-728-3228.
- F. I (we), the I owner(s) of the property on which the intended improvement is to be constructed, hereby insure that this construction and intended use complies with all restrictive covenants applying to the subject real estate. And, I (we) agree, understand and acknowledge that I (we) assume full responsibility for compliance with any such private land use covenants and that a violation thereof may result in legal sanctions by court injunction and damages irrespective of the issuance of this permit by the Jefferson County Planning Commission.

Signed Kick Vern Hills Property Owner

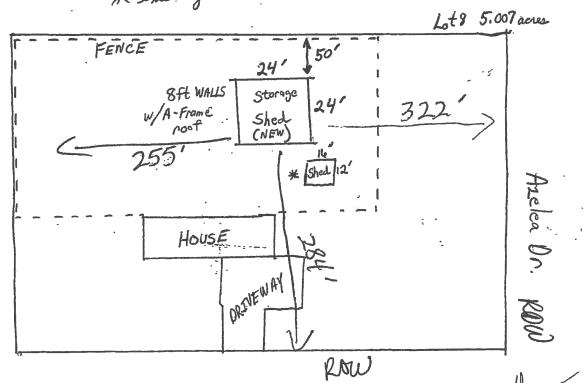
Signed\_\_\_\_\_Property Owner

ANY CONSTRUCTION PRIOR TO THE <u>ISSUANCE</u> OF THIS PERMIT IS IN VIOLATION OF THE JEFFERSON COUNTY IMPROVEMENT LOCATION PERMIT ORDINANCE, AND IS SUBJECT TO PROSECUTION.

Improvement Location Permit Application Form Printed November 21, 1989, as revised. (Revised 4/99)

put 6/199

\* existing 16'x12' shed to be removed



Country Club Rd. (Rt. 24)

Jan 11/99



#### **Shed**

1 message

**Bill Smith** <05billsmith@gmail.com> To: dwnnrck@gmail.com

Fri, Nov 4, 2022 at 1:55 PM

Dawn,

I am writing in reference to a request to comment on a shed which is reportedly too close to the property line.

As the owner of the property located nearest the shed, I find it perfectly acceptable, and have no issue with its placement.

If you have any further questions feel free to contact me, William Smith 120 Azalea Dr, Charles Town, WV 25414 (cell) 703-851-9174

### Staff Report Jefferson County Board of Zoning Appeals

December 8, 2022

#### 22-40-ZV SAB – Shepherdstown ROCS Variance Request

Item #2 Variance from Section 4.11 and Appendix B to allow the use of existing vegetation in lieu of a planted landscape buffer along the eastern and southern boundary lines for the existing ROCS gas station and convenience store (File #S18-06).

Owner/Applicant:	SAB Real Estate 2, LLC		
Parcel Information and Zoning District:	8310 Martinsburg Pike, Shepherdstown, WV Parcel ID: 09008A00190000; 09008A00210000; 09008A00230000 Size: 3.56 acres combined; Zoned: Residential-Light Industrial-Commercial		
Surrounding Properties:	Zoning Map Designation:  North: Residential Growth South: Residential-Light Industrial-Commercial  East: Residential-Light Industrial-Commercial / City of Shepherdstown  West: Residential-Light Industrial-Commercial		
Waivers/Variances:  07/25/19: Variance to reduce the front setback from 25' to 5' for a sign (19-14 09/10/19: To allow early grading of the site prior to site plan approval (19-15-PCW).  01/20/20: Variance to eliminate the landscaping and buffer requirements and parking/drive aisle and building setbacks for internal lot lines only (19-37-ZV).			
Approved Use:	A gas station with a 5,600 sq. ft. convenience store and 5 fuel islands (File: 18-6-S)		
Site Visit Conducted:	Yes – 11/30/2022 Applicant emailed photo of posted placard 11/18/22		

#### Staff Report

#### Jefferson County Board of Zoning Appeals

December 8, 2022

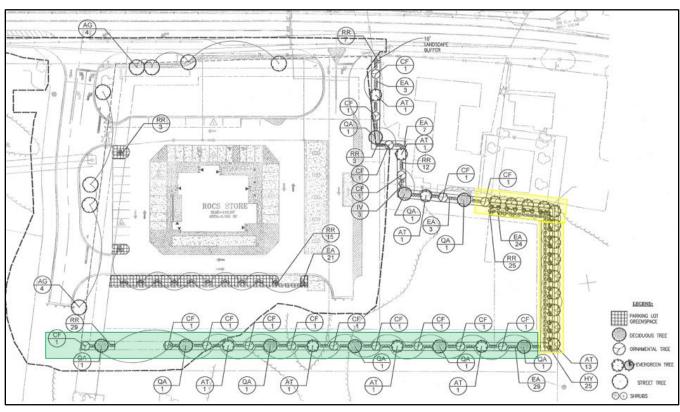
#### 22-40-ZV SAB – Shepherdstown ROCS Variance Request

#### **Staff Overview**

The applicant is requesting a variance from Section 4.11A and Appendix B to allow use of existing vegetation in lieu of a planted landscape buffer along the eastern and southern boundary lines for the existing ROCS gas station which includes a 5,600 sq. ft. convenience store and five fuel islands.

The purpose of landscape buffer requirements is to lessen the impact of a non-residential use on an adjacent property by serving as a barrier to visibility, airborne particles, glare, or noise.

On March 26, 2020, the Site Plan for the subject ROCS gas station and convenience store was approved (File #18-06-S). The bulk of the site improvements, including construction of the building, has been completed. When the County's land development inspector conducted a site visit, it was noted that the landscaping had not been installed in accordance with the approved landscape plan (see below).



Pursuant to Appendix B of the Zoning Ordinance, the eastern property line is subject to Standard Detail M-53 because this portion of the property adjoins a property with a church (see portion of landscape plan highlighted in yellow above). The southern property line is subject to a 10' wide buffer screen (see portion of landscape plan highlighted in green above).

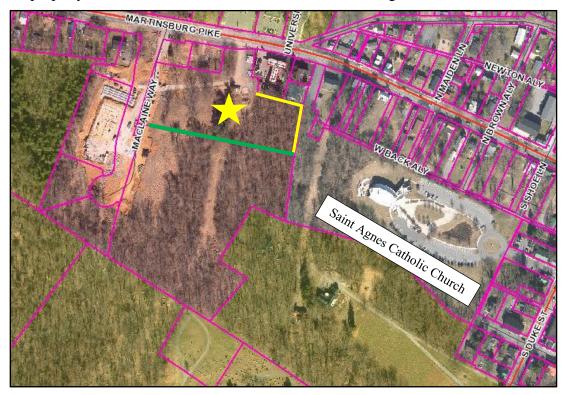
The subject request is to utilize existing vegetation on the property in lieu of a planted buffer. Utilizing existing mature vegetation may provide a more effective buffer screen than clearing existing vegetation and installing new trees and shrubs. The applicant provided photos documenting the existing vegetation, as well as a list of trees that were identified on the property. It should be noted that based on the aerial photos provided by the applicant and a site visit conducted by Staff on November 30, 2022, it appears that a portion of the southern property line does not contain any existing vegetation (see applicant's Exhibit D on page 3 of Staff Report).

# Staff Report Jefferson County Board of Zoning Appeals December 8, 2022

#### 22-40-ZV SAB – Shepherdstown ROCS Variance Request



The property to the east is located within the incorporated area of Shepherdstown and contains a church. The property to the south is vacant and zoned Residential-Light Industrial-Commercial.



#### Staff Report

#### Jefferson County Board of Zoning Appeals

December 8, 2022

#### 22-40-ZV SAB – Shepherdstown ROCS Variance Request

It is feasible to comply with the required buffer standards; however, the subject request appears to comply with the intent of the Ordinance, which is to provide a separation between the non-residential use (ROCS gas station) and adjoining properties.

#### **Conditions of Approval**

Should the Board choose to approve this request, possible conditions of approval include:

- 1. The property owner shall maintain a 20' buffer screen along the eastern property line. No parking, structures, or materials are permitted within delineated buffer area;
- 2. The property owner shall maintain a 10' wide buffer screen along the southern property line and shall install a buffer screen along the portion of the southern property line that does not contain existing vegetation in accordance with the approved landscape plan; and
- 3. The property owner shall replace any vegetation that may die.

#### **Section of Ordinance to be Considered:**

#### Section 4.11 Landscaping, Screening and Buffer Yard Requirements

Buffer yard requirements are as shown in Appendix A and B of this Ordinance, and are summarized in this section.<sup>27</sup>

#### A. Commercial Development<sup>27</sup>

- 1. All commercial development adjacent to any Residential district, or any lot with a residence, school, church, or institution of human care shall have a 50 foot or greater unscreened green space buffer or a 15 foot screened green space buffer along common property lines. The screening may be either vegetative or opaque fencing and may be placed anywhere within the buffer. No structures, materials, or vehicular parking shall be permitted within the side and rear yard buffers.
- 2. All commercial development adjacent to all other uses must maintain ten foot side and rear yard landscape buffers.<sup>5</sup>
- D. In all buffer yards, the exterior width beyond the vegetative screen shall be planted with grass, seed, sod, or ground cover.
- E. All buffer yards shall include a fence or a dense screen planting of trees, shrubs, or other plant materials or both, to the full length of the lot line to serve as a barrier to visibility, air borne particles, glare or noise. Such screen planting shall meet the following requirements.
  - 1. Vegetative screening shall comply with Standard Details M52, M53 or M54, or other applicable Standard Details, depending on the buffer width. At the time of the planting the vegetation shall be at least six (6) feet in height.<sup>7, 23, 27, 28</sup>
    - However, any development where a 10 foot side and/or rear yard vegetative landscaping buffer is required adjacent to proposed commercial uses and where no outdoor storage is being proposed or provided, the following standards shall be met:<sup>27, 28</sup>
    - a. One (1) deciduous or evergreen tree with a height of six (6) feet or more when planted, likely to reach a height of 20 feet or more at maturity, planted every 50 linear feet; at least every other tree shall be an evergreen;
    - b. One (1) ornamental tree with a height of four (4) feet or more when planted, likely to reach a height of six (6) feet or more at maturity, planted every 50 linear feet; and

#### Staff Report

#### Jefferson County Board of Zoning Appeals

#### December 8, 2022

#### 22-40-ZV SAB – Shepherdstown ROCS Variance Request

- c. Three (3) shrubs per each 25 feet along the property line, round upward.
- d. These requirements shall be required on both sides of a property line for adjoining properties.
- e. A 10 foot landscape area on the property unless shared parking is proposed. In the event shared parking is proposed, the required property line planting would be in addition to other plantings.<sup>7, 23, 26</sup>
- 2. It will be the responsibility of the landowner to replace any trees that die and shall be so noted on the site plan.
- 3. Screen planting shall be a minimum of ten (10) feet wide but shall be placed so that it is no closer than four (4) feet at maturity from a property line or from any street.
- 4. No structure, fence, planting, or other obstruction shall be permitted which would interfere with traffic visibility.
- F. In any Commercial, Industrial, Institutional, or Residential development, all dumpsters shall be screened from any residences or from view of a public highway.<sup>23</sup>
- G. All buffer yards shall be maintained by the property owner.

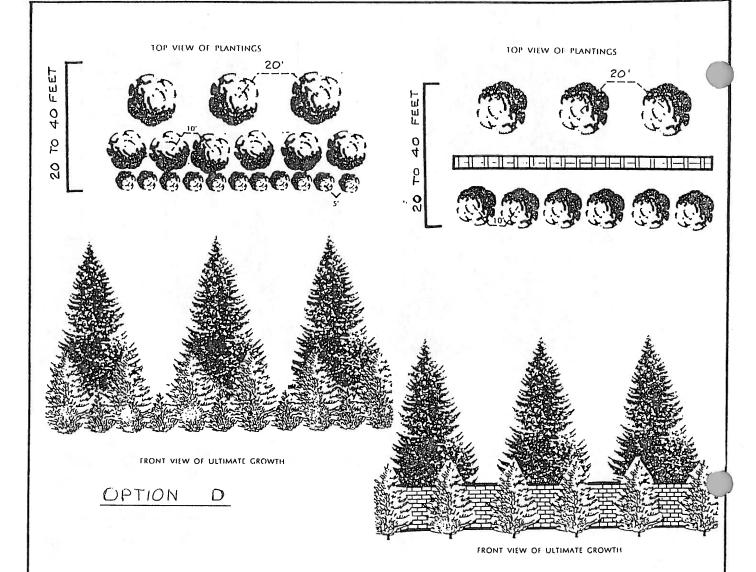
**Appendix B and Standard Details M-53 and M-54 (attached)** 

APPENDIX B: NON RESIDENTIAL SITE DEVELOPMENT STANDARDS TABLE<sup>27, 32, 35</sup>

												Buffers (Sec. 4.11) ( <u>S</u> creened / <u>U</u> nscreened) Adjacent Use							
Zoning District	Development Type <sup>0</sup>	Min Lot Area (MLA)	Area Lot	Lot	t Building	uilding Vious	Building Setbacks			Parking/ Drive Aisle Setbacks		oacks	A Residential district, or any lot with a residence, school, church, o institution of human care (Distance per Sec. 4.6)		chool, church, or human care	r Commercial Use		Industrial Use	
		(WLA)	wiatii	Height*	Limit	Front	Side	Rear	Front S	Side	Rear	Distance Front Side Rear	Front	Side & Rear	Front	Side & Rear	Front	Side & Rear	
	Commercial sites 1.5 acres and smaller	N/A	N/A	75	80%		25		15	4	4	75	Street Trees	Narrow Buffer Detail No. M-54	N/A	10(S)	N/A	10(S)	
Industrial – Commercial (IC) **	Commercial sites greater than 1.5 acres	N/A	N/A	75	80%		25		15	10	10	75		Medium Buffer Detail No M-53	N/A	10(S)	N/A	10(S)	
	Industrial	3 ac ***	N/A	75	90%		25 if adja dustrial (		25 or 20 i to Indus	•		200	Street Trees	Wide Buffer Detail No. M-52	25(S)	20(S)	N/A	20(S)	
Residential-Light Industrial-Commercial (RLIC)	Commercial or Industrial	N/A	N/A	75	80%							See IC	District						
	Churches	2 acres	200	45	N/A	25	50	50				N/A	50	(U) or 15 (S)	N/A	10(S)	N/A	10(S)	
	Schools, Grades K-12	K-4: 10 ac+ 5-8: 20 ac+ 9-12: 30 ac+	500	45	N/A		100		See IC District for commercial sites				N/A	N/A	N/A	N/A	N/A		
Rural (R)	Hospitals	10 ac	500	45	N/A		100		Comme	Ciai Si	ies	N/A		N/A	N/A	N/A	N/A	N/A	
	Other Rural principal permitted uses	40,000	100	45	N/A	40	50	50	N/A See I–C District for commercial or industrial Otherwise, N/A				use;						
	Commercial or Industrial**								See IC [	Distric	t								
Village (V)	Commercial <sup>¥</sup>	N/A	N/A	35	N/A	25	10	40					Se	e IC District					
	Industrial**	See IC Dis	strict	35							S	ee IC Distric	ct						
Residential Growth (RG)	Commercial or Industrial**	See IC Dis	strict	35							S	ee IC Distric	ct						
Neighborhood Commercial (NC)	Commercial	N/A	N/A	35	70%	15 min 25 max	10 <sup>£</sup>	10 <sup>◊</sup>	See I-C	Distri	ict	25		See	e IC Dist	rict			
General Commercial (GC)	Commercial	N/A	N/A	75	80%	20	10	25											
Highway Commercial (HC)	Commercial	N/A	N/A	75	80%	25	25	25											
Light Industrial (LI)	Commercial or Industrial	N/A	N/A	75	80%	25	25	25											
Major Industrial (MI)	Commercial	N/A	N/A	75	90%	25	10	50					Se	e IC District					
iviajoi muustiidi (ivii)	Industrial	3 ac***	N/A	75	90%	25	50	50											
Office/Commercial Mixed Use (OC)	Commercial	N/A	N/A	75	80%	15 min 25 max	10 <sup>£</sup>	10 <sup>◊</sup>											
Planned Neighborhood Development (PND)	Commercial	3 acres	Si	ee GC Distr	ict Note: F	Planning C	ommissi	ion may	amend dev	velopr	ment s	tandards fo	or devel	opments in the PI	ND Distr	ict (see	Article 5	).	

The requirements in this table are in addition to any other applicable requirements in the text of this Ordinance. In the event of a conflict with the text, this table shall prevail. All dimensions are in feet unless otherwise indicated by "ac" (acres).

- \* Maximum building height is subject to Sec. 9.2.
- \*\* If land use(s) approved via the Conditional Use process in accordance with this Ordinance.
- \*\*\* MLA for Industrial uses does not apply if the site is located in an approved Industrial Park [Source: Sec. 5.6E]
- \*\*\*\* Schools in Rural district: Plus one (1) additional acre for every 100 pupils. Minimum lot size for Vocational Schools shall be based on State of West Virginia Code. If a sewer treatment plant and retention ponds are required, acreage shall be increased accordingly.
  - ¥ Non-Residential Site Development in an existing structure in the Village District shall comply with Section 5.10A.2.
  - ‡ Setback may be reduced if adjacent to industrial use.
  - φ For an industrial use, no structures, stored materials, or vehicular parking shall be permitted within the buffer yard. For a commercial use, no structures, materials, or vehicular parking shall be permitted within the side and rear yard buffers.
  - A rear yard setback may be reduced to 10' for a non-residential use abutting a commercial or industrial use at a rear lot line
  - Θ Churches in any district: (1) are treated as a commercial use on a lot of greater than 1.5 acres in determining buffer requirements and parking/drive aisle setbacks; (2) building setbacks are 25' (front) and 50' (side/rear); and (3) distance requirements do not apply.
  - £ For a non-residential use abutting a commercial or industrial use, no side yard setback is required, unless required by Building Code or other law or regulation.



OPTION E

#### OPTION D

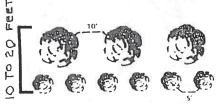
Planting Description - one row of Evergreen shrubs with a height of two (2) feet or more when planted, likely to reach a height of six (6) feet or more at maturity, planted every five (5) linear freet one row of medium evergreen trees with a height of six (6) feet or more when planted, likely to reach a height of twenty (20) feet or more at maturity, planted every ten (10) linear feet, one row of large evergreen trees with a height of six (6) feet or more when planted, likely to reach a height of thirty (30) feet or more at maturity, planted every twenty (20) linear feet.

#### UPITON E

Planting Description - one row of medium evergreen trees with a height of six (6) feet or more when planted, likely to reach a height of twenty (20) feet or more at maturity, planted every ten (10) linear feet; a solid board fence, masonry or brick wall with a height of six (6) feet; one row of large evergreen trees with a height of six (6) feet or more when planted, likely to reach a height of thirty (30) feet or more at maturity, planted every twenty (20) linear feet.

JEFFERSON	APPROVED: August 8,1990	screen planting	REVISIONS:	DETAIL No.
COUNTY,	Mc Con	medium		M
WEST VIRGINIA	COUNTY ENGINEER	buffer		-53

TOP VIEW OF PLANTINGS

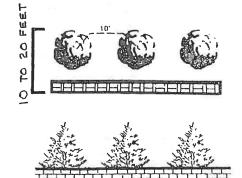




FRONT VIEW OF ULTIMATE GROWTH

OPTION F

TOP VIEW OF PLANTINGS



FRONT VIEW OF ULTIMATE GROWTH

OPTION G

OPTION F

Planting Description - one row of evergreen shrubs with a height of two (2) feet or more when planted, likely to reach a height of six (6) feet or more at maturity, planted every five (5) linear feet; one row of medium evergreen trees with a height of six (6) feet or more when planted, likely to reach a height of twenty (20) feet or more at maturity, planted every ten (10) linear feet.

OPTION G

Planting Description - one row of medium evergreen trees with a height of six (6) feet or more when planted, likely to reach a height of twenty (20) feet or more at maturity, planted every ten (10) linear feet; and a solid board fence, masonry or brick wall with a height of six (6) feet.

JEFFERSON COUNTY,

WEST VIRGINIA

APPROVED: August 8, 1990

GAN

COUNTY /ENGINEER

screen planting narrow buffer

REVISIONS:

DETAIL No.

M 5/

-54



#### JEFFERSON COUNTY, WEST VIRGINIA

### Department of Engineering, Planning, and Zoning Office of Planning and Zoning

### 116 East Washington Street, P.O. Box 716

Charles Town, WV 25414 www.jeffersoncountywv.org

File Number: 22-40-2V
Staff Initials: 404
Meeting Date: 12/8/22

Phone: (304) 728-3228

Fees Paid (\$100 or \$150): \_\_\_\_\_

Email:	zoning@	jeffersonco	untywv.org
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#### **Zoning Variance Request**

Variances from the Zoning and Land Development Ordinance must comply with Article 8A-7-11 of the WV State Code. A variance is a deviation from the minimum standards of the ordinance and shall not involve permitting land uses that are otherwise prohibited in the zoning district, nor shall it involve changing the zoning classification of a parcel of land.

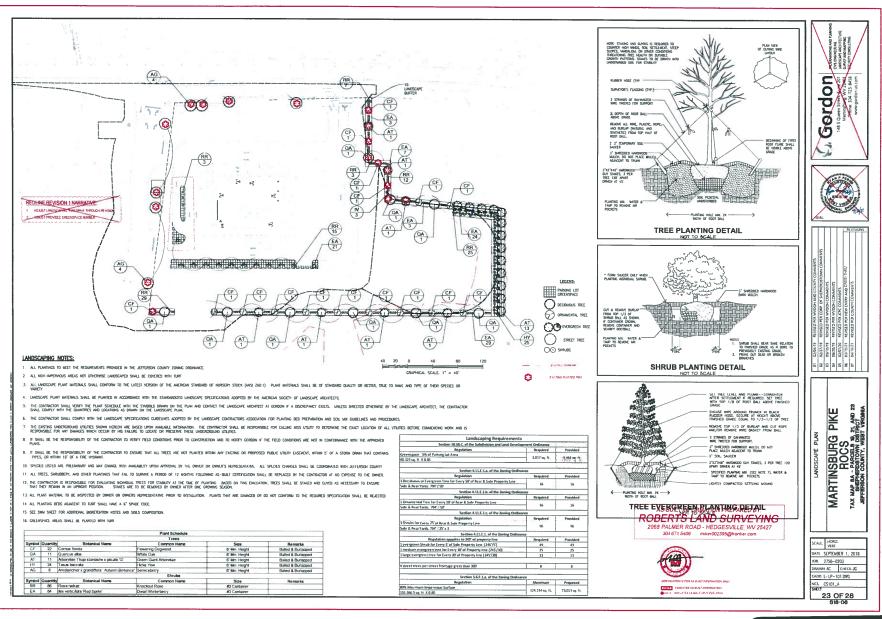
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Property Owner.	Information				925 company and a second secon			
Name:	SAB Real Estate 2 LLC	SAB Real Estate 2 LLC						
Mailing Address:	333 East John Street, M	lartinsburg, WV 2540	1	· · · · · · · · · · · · · · · · · · ·				
Phone Number:	304-262-5075		Email: j	roach@rmroacl	n.com			
Applicant Contac	ct Information							
Name:	Same as Property Owner	er				The second secon		
Mailing Address:								
Phone Number:			Email: _					
Applicant Registe	ered Engineer(s), Surve	vor(s), or Consultant	(s)					
Name:	Roberts Land Surveying					Control of the Contro		
Mailing Address:	2068 Palmer Road, Hed	gesville, WV 25403						
Phone Number:	540-664-3423		Email: <u>j</u> r	mroach94@gm	ail.com			
Physical Property	y Details					CONTRACTOR		
Physical Address	:1100 Shepherdstown R	oad (WV 45)			THE STATE OF THE S	THE PERSON SECTION SEC		
City:	Shepherdstown		State: V	State: WV Zip Code: 25443				
Γax District:	Shepherdstown		Map No: 8	A	19, 21, 23			
Parcel Size:	3.56 acres	D	eed Book: 1	199	Page No: 687			
Zoning District (	please check one)							
Residential Growth (RG)	Industrial Commercial Rural (IC) (R)	Residenti Light Indus Commerc (R-LI-C	trial- cial	Village (V)	Neighborhood Commercial (NC)	General Commercial (GC)		
<b>JE</b> FFERS	NOV 14 2022 SON COUNTY PLANNING & TENGINGERING	Commercial I	Light ndustrial (LI)	Major Industrial (MI)	Planned Neighborhood Development (PND)	Office/Commercial Mixed-Use (OC)		

Revised 06-07-17

On a separate sheet of paper, provide a ske way, and easements. Show the location of t distance of the structure from all property on the property. The sketch should show the	he intended construction or land us lines), size, and height. Identify all o	e indicating building setbacks (i.e. the existing buildings, structures, or land uses
Is there a Code Enforcement action pendin	g in relation to this property?	Yes No V
Reference the section of the Zoning Ordina	nnce pertaining to this request:	Section 4.11 A, Appendix B
Briefly describe the nature of the variance research See Attachment "A" - Number 1.	equest:	
If this request is for a setback variance, plea	se check one of the following:	
Front Setback Side Setback	Rear Setback Reductio	n From to
Please explain why granting the variance wi adjacent property owners or residents: See Attachment "A" - Number 2.	il NOT adversely affect the public he	alth, safety or welfare, or the rights of
In what way does this request arise from spe is sought and which were not created by the See Attachment "A" - Number 3.	cial conditions or attributes which pe person seeking the variance?	rtain to the property for which a variance
How will granting this variance eliminate and See Attachment "A" - Number 4.	ı unnecessary hardship and permit a	reasonable use of the land?
How will granting this variance allow the integrated See Attachment "A" - Number 5.	tent of the Zoning Ordinance to be ob	served and substantial justice to be done?
Original signature is required. If additional	signatures are necessary, please attac	h a separate piece of paper.
By signing this application, I give permission necessary, in order to take photos for the Boamy knowledge.		5 1 1 5 5
Signature of Property Owner D	11/14/2022	
Signature of Property Owner D	Pate Signat	ure of Property Owner Date
Notification Requirements (to be completed i	by staff)	
Notice of a public hearing for an appeal shall days before the hearing. The subject property least 15 days before the hearing (pursuant to the state of the hearing)	shall be posted conspicuously by a zon	ning notice no less than 28" x 22" in size, at
12-08-22	11.23.22	11.23.22
Date of Public Hearing	Advertising Date	Placard Posting Date

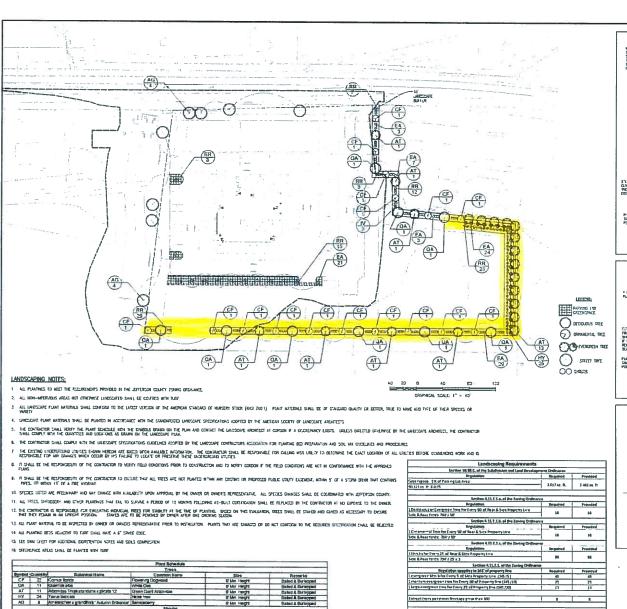
#### **ATTACHMENT A**

- 1. Applicant requests a variance from the Zoning Ordinance and approved landscape plan because literal compliance will compromise the existing vegetative landscaping buffer and will compromise the intent of the Zoning Ordinance. (See attached exhibits).
- 2. The variance will not adversely affect the public health, safety or welfare, or the rights of adjacent property owners or residents because the variance will enhance the existing vegetative landscaping buffer and will exceed the standards required under the Zoning Ordinance for landscaping, screening, and buffer yard requirements.
- 3. The existing landscaping vegetative buffer constitutes a special condition of the property that was not created by the owner.
- 4. Granting this variance will eliminate the unnecessary hardship of removing the existing vegetative landscaping buffer and replacing the same with materials that will reduce the screening benefit provided by the existing vegetative landscaping buffer. Allowing the existing vegetative buffer to remain in place with the modified landscaping plan will permit reasonable use of the land and compliance with the Zoning Ordinance.
- 5. The intent of the landscaping buffer provisions of the Zoning Ordinance is to buffer between adjacent uses. The granting of the variance will allow the owner to utilize the existing vegetative buffer and the proposed landscaping plan to exceed the standards of the Zoning Ordinance regarding landscaping, screening, and buffer yard requirements without unnecessary removal of the existing vegetative buffer; thus, the intent of the Zoning Ordinance is observed and substantial justice will be done in granting the variance.



EXHIBIT

A



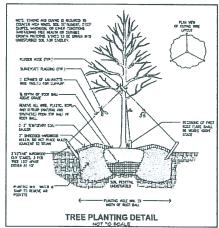
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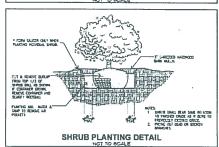
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Green Gard Artervise









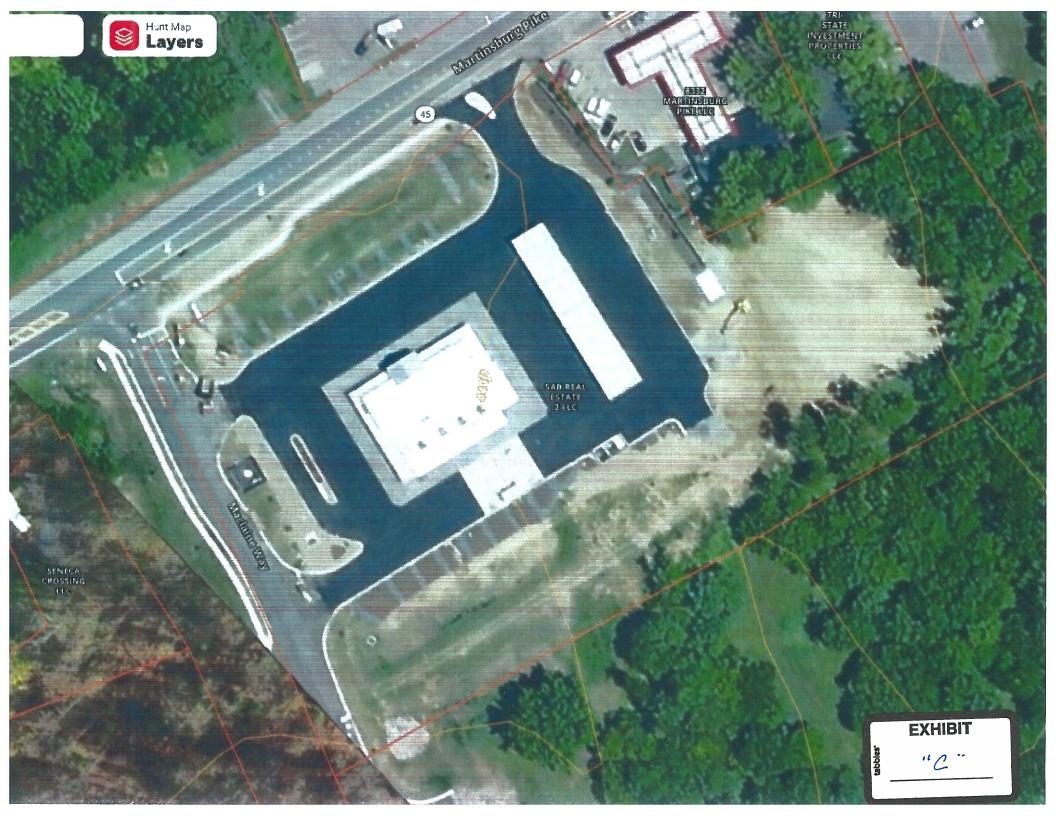
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Gordon 148 5 Guern Siret Suite 201 Internation WAY-2401 Phone 304-725 8458

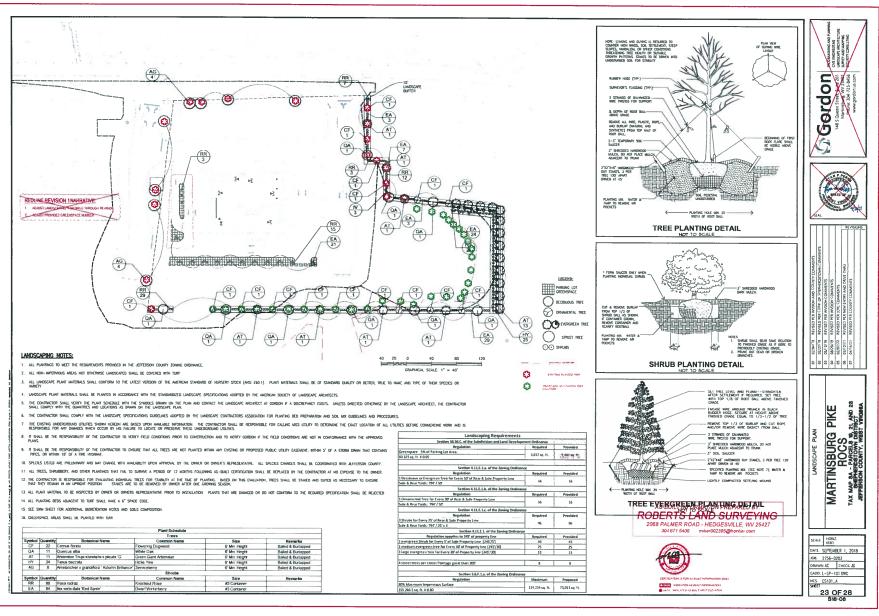
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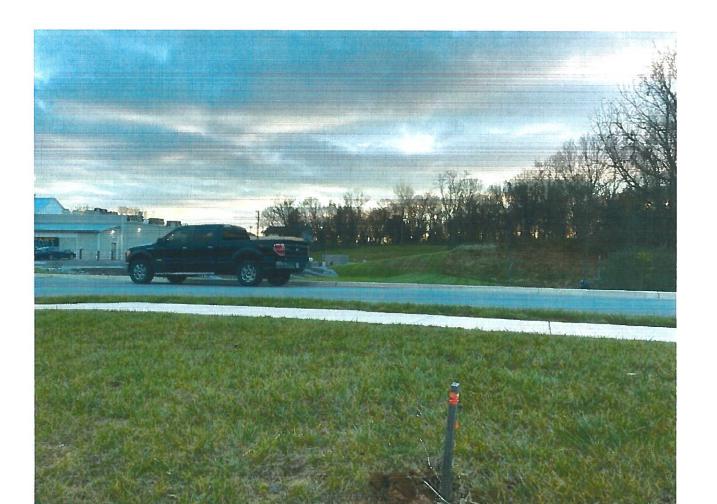
**EXHIBIT** 









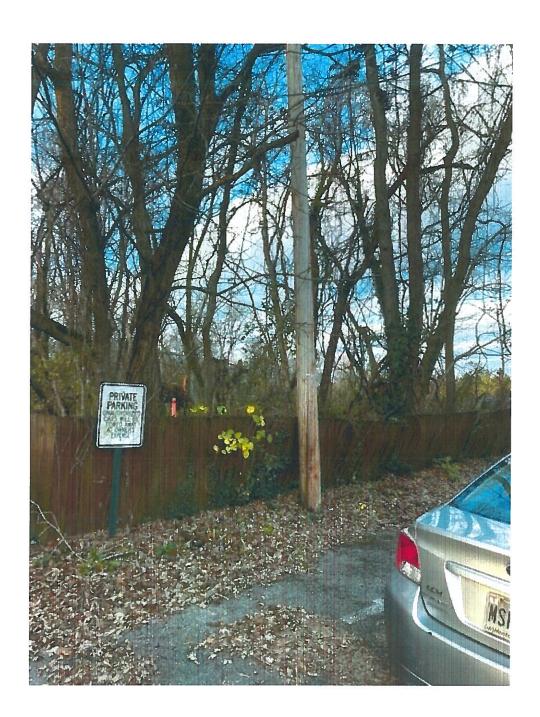


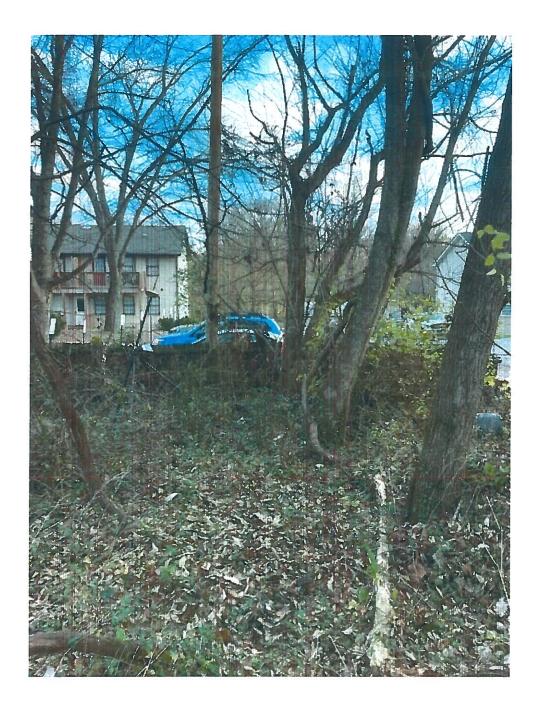


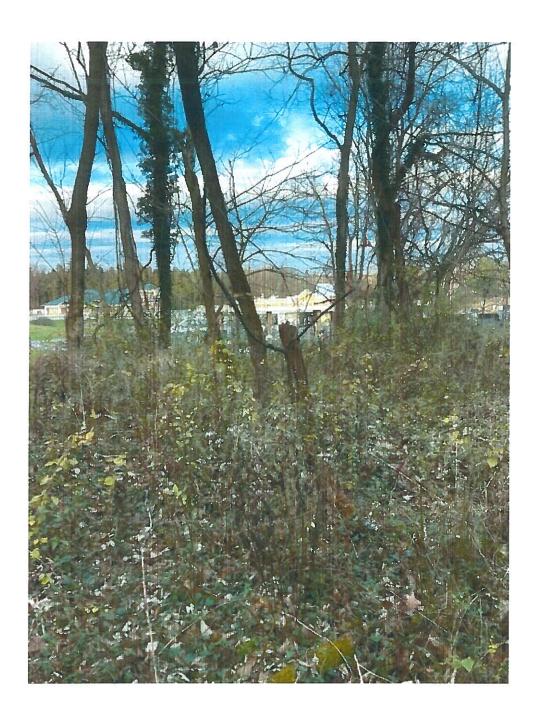


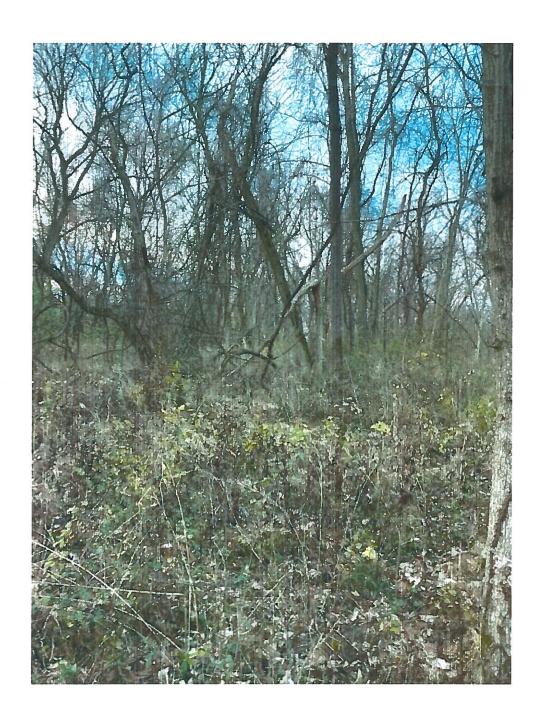




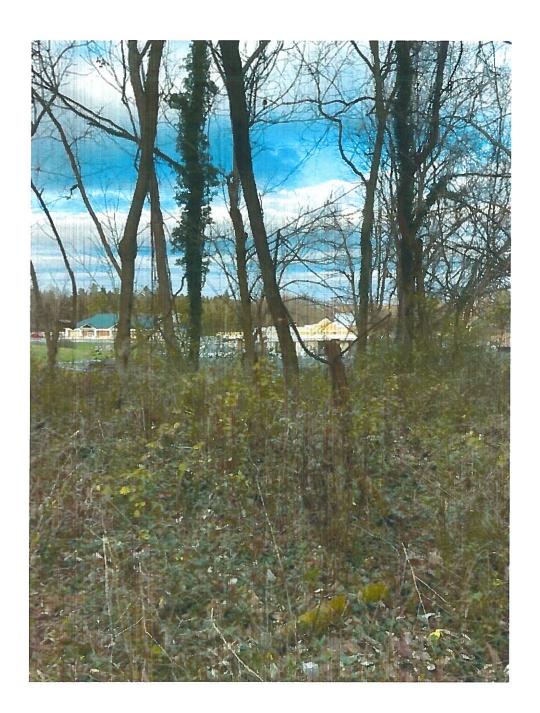










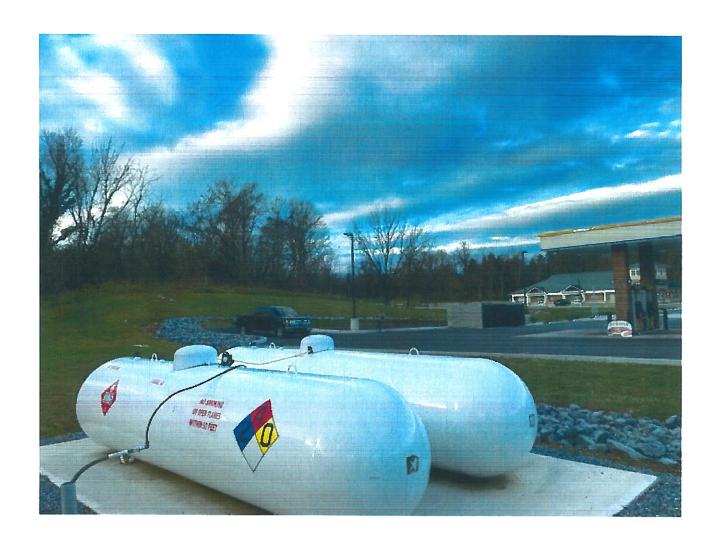


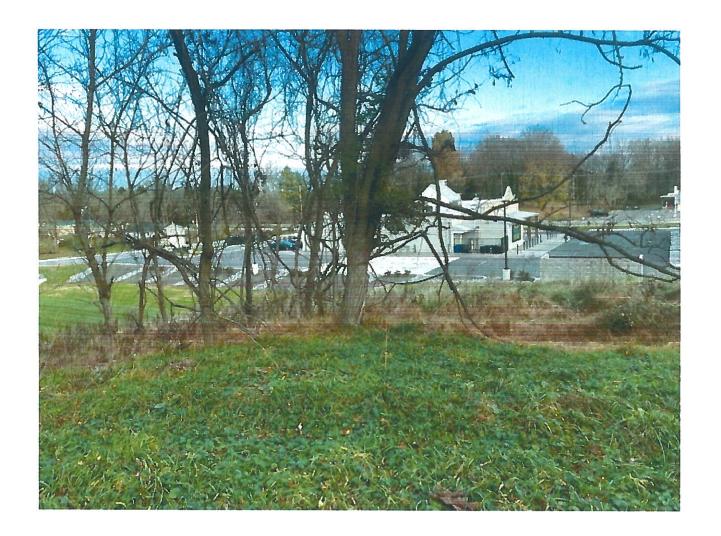






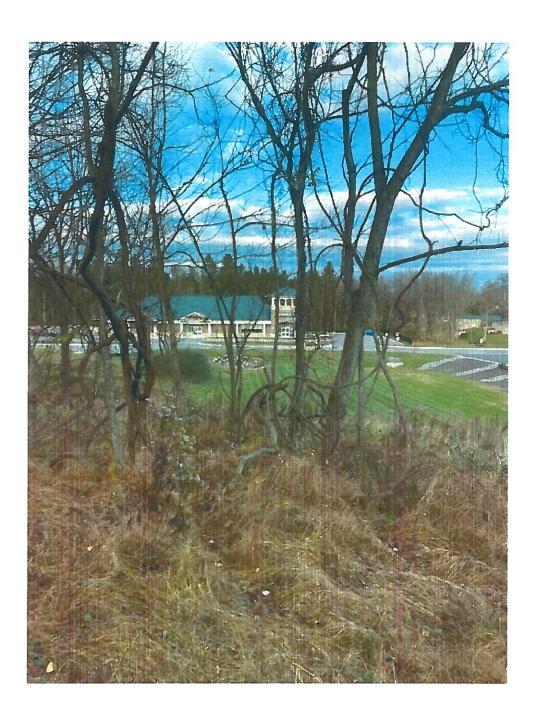


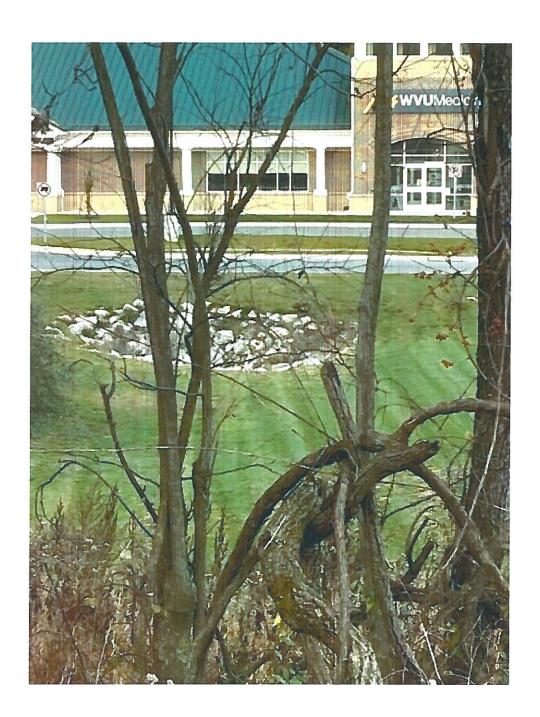


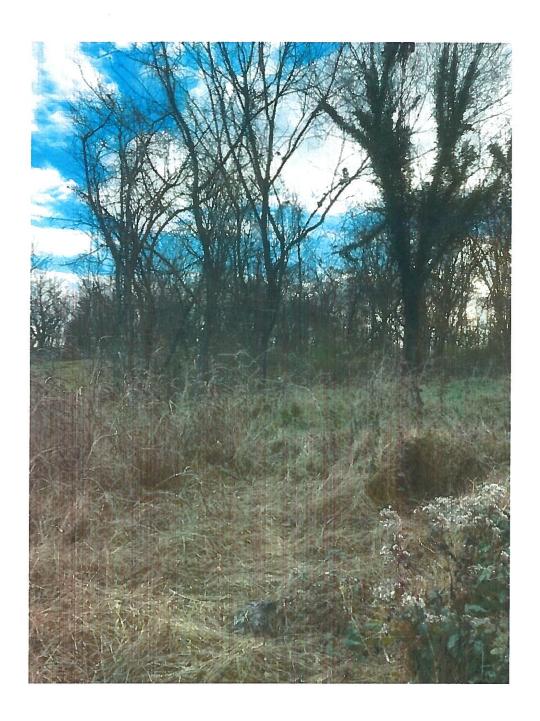














## **Shepherdstown ROCS Store Tree Count**

11/14/22 JMR

NOTE: Trees counted had a 6" DBH or greater.

Black cherry: 9

White oak: 12

Ash (dead): 8

Honey Locust: 1

Boxelder: 5

Tree of Heaven: 1

Hackberry: 20

Yellow Poplar: 10

Black Walnut: 5

Flowering Dogwood: 1

Under growth shrub species include: Autumn Olive, Multiflora rose, Wine berry, Honeysuckle Spp., Greenbriar, Japanese Barberry.



## Jefferson County, West Virginia

## Department of Engineering, Planning, and Zoning

### Office of Planning and Zoning

116 East Washington Street, 2<sup>nd</sup> Floor Charles Town, WV 25414

Email: zoning@jeffersoncountywv.org Phone: (304) 728-3228

#### Zoning Administrator's Report December 8, 2022 Board of Zoning Appeals Meeting

**Date of Memo: November 29, 2022** 

- 1) The next regular meeting is scheduled for <u>January 26, 2023</u> (deadline for submission is Tuesday, January 3, 2023).
- 2) Welcome to new Board Member David Wiegand who was appointed by the County Commission on November 17, 2022.
- 3) Board Member Deirdre Catterton resigned from the Board on November 28, 2022, creating a vacancy for a term ending 01/01/2024.
- 4) Two alternate member positions remain available. One term ending 01/01/24 and the other term ending 01/01/25.

Persons interested in serving on the Board of Zoning Appeals should contact the County Commission Office at 304-728-3284 / jjames@jeffersoncountywv.org.



# Jefferson County, West Virginia Department of Engineering, Planning and Zoning

#### Office of Planning and Zoning

116 E. Washington Street, 2<sup>nd</sup> Floor, P.O. Box 716 Charles Town, West Virginia 25414 www.jeffersoncountywv.org

#### December 2022 Zoning Certificate Activity Report

File # 22-67-ZC

Request: Shopping Center: Change in Tenant to a Veterinary Clinic

Property Owner: KITA LLC

Applicant: Selby Veterinary Services PLLC

Parcel Information: Burr Industrial Lots – Lot #44 Phase 1

43 Ruland Drive, Suites I and J, Kearneysville, WV 25430

Parcel ID: 02000100160015; Size: 6.24 acres; Zoning District: Industrial-

Commercial; Deed Book: 1211; Page: 505; Site Plan File #S06-06

Date of Issuance: 11/29/2022